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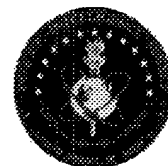
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*Directorate  
of  
Intelligence*

# Joint Program — of — Analysis



*National Military  
Intelligence  
Production Center*



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— FY 1996 —

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### **Counternarcotics**

The huge global narcotics business is taking advantage of rising worldwide demand for cocaine and heroin and is adjusting to trends in the new international environment, including the dropping of trade barriers and the spread of market economies. The world's most powerful trafficking syndicate—the Cali drug mafia—has demonstrated a great deal of resiliency, changing trafficking and security operations to blunt threats from rivals and counternarcotics forces. And traffickers manipulate the political and legal systems of countries worldwide.

Besides strategic analysis to support the development and implementation of US national policies, the DCI Crime and Narcotics Center (CNC) in its Community role pays particular attention to providing actionable tactical intelligence for use by US law enforcement agencies and the military involved in counternarcotics. This collaborative interagency target analysis effort led by CNC has had great success in marshaling intelligence and law enforcement resources against the major cocaine trafficking organizations—in a program called the Linear Approach—and the Southeast Asian heroin trade—in a similar program called Linkage.

Through the melding of analytical, operational, and technical expertise, we have achieved a uniquely effective multidisciplinary approach to these issues that pays high dividends for US decisionmakers and for US law enforcement agencies. CNC analysts are able to draw upon analytic resources throughout the Intelligence Community to produce integrated strategic and tactical analysis.

[Redacted]

[Redacted] Close working relationships between CNC and DIA and with law enforcement agencies allow for mutual exchange of intelligence information and analysis and for intelligence production focused to the needs of operational consumers. Our analytical effort benefits from continual development and application of analysis tradecraft—[Redacted]

[REDACTED]

Our program of analysis on narcotics is responsive to the policy priorities laid out in Presidential Decision Directive (PDD)-14 on cocaine and the pending Presidential Decision Directive on heroin. Analytical focus will continue to be on gauging the narcotics threat and the effectiveness of anti-drug activities. In addition, we are beginning a baseline research and analytical effort on the economic impact of the drug trade. By directly addressing how foreign narcotics developments affect US interests, by identifying key nodes and vulnerabilities in the international drug trade, and by noting opportunities for counternarcotics gains, our finished intelligence will help policymakers to assess the threat and to make critical decisions regarding counternarcotics policy.

In the coming year, CNC will address five overarching themes relevant to senior policymakers and the counternarcotics community:

- ***Trends in narcotics production and smuggling.*** [REDACTED] crop estimates of illicit coca and opium is the foundation of this effort [REDACTED]

- ***Changing dynamics in the cocaine trade.*** Our focus here will be to look at how cocaine traffickers are adapting to regional antidrug efforts and exploiting potential new markets.
- ***Structure and dynamics of the heroin trade.*** With the new emphasis being given to countering rising heroin abuse—reflected in the pending Presidential Decision Directive on heroin—analytical efforts to enhance understanding of the heroin trade are particularly important.
- ***Counternarcotics policies, plans, and objectives of governments in the major drug-producing and transit countries.*** The Presidential Decision Directive on cocaine gives emphasis to antidrug efforts in the Andean source countries [REDACTED] making their role and cooperation critical to US policy. In the heroin trade, the counternarcotics efforts of key transit countries are vital because antidrug cooperation with the principal source countries for heroin—Burma and Afghanistan—is problematic at best.
- ***Economics of the drug trade.*** In most of the major drug-producing countries, the inhabitants of poor, remote narcotics crop-growing regions are dependent on the drug trade for their livelihood. We are beginning a research and analytical effort to assess the dependence of local economies

on the drug trade and the potential for economic alternatives. We also will examine the impact of money laundering on the strength and credibility of national economies.

An important part of CNC's effort is organizational and infrastructure analysis of drug trafficking organizations. CNC will continue producing studies on selected trafficking organizations [REDACTED]

Within the Intelligence Community, CNC and DIA maintain a close dialogue on analytical issues and projects concerning counternarcotics. DIA dedicates much of its analytic effort on this issue to tactical analysis of trafficking organizations and infrastructure, and exploitation of documents acquired through the Document Chronicle program. There is extensive dialogue between DIA and CNC's [REDACTED] to avoid duplication of effort. While DIA and CNC already have a strong cooperative relationship that has contributed to several joint papers and active participation in interagency strategic forums, both agencies have agreed to seek additional opportunities to do joint projects.

#### **International Organized Crime**

[REDACTED]